Does Transport Investment Really Boost Economic Growth?

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## **Origins of this Study**



#### South Coast Alliance for Transport and the Environment (SCATE)

Challenging new roadbuilding on the A270A259



Appetite for destruction - the Arundel options revealed



Aron Hidley neur where a new dust correspond Appendix 8

How to join SCATE Serre AREAS UNDER THREAT Arundel Anumber thypass heighbourhood Committee Anundel SCATE Highways England's Plans

See: Melia (2017)

#### Forthcoming report: ITP Ltd and UWE for SCATE

## **SACTRA (1999) - DOUBT**

#### Transport and the economy: full report (SACTRA)

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"We are provided with a strong theoretical expectation that ...transport cost reduction may... subsequently be converted into... improved economic performance. ..Empirical evidence of the scale and significance of such linkages is, however, weak and disputed."

#### **DOUBT DISAPPEARS:**

Department for Transport

Road Investment Strategy: for the 2015/16-2019/20 Road Period



"In the next five years, our network will directly contribute to economic growth through, ...improved connectivity"



"Continuing to invest in the skills and infrastructure that will support the jobs of the future."

Budget Speech 2017

#### **Answering the Key Questions:**

Does the evidence today lead to different conclusions from SACTRA (1999)?

- 1. Theoretical framework
- 2. Empirical Evidence and its interpretation

What are the implications for policy and project appraisal?

#### **Positive Mechanisms**

- 1. Business user benefits
- 2. Productivity Increases through Proximity and Agglomeration
- 3. Labour market improvements
- 4. Land-use changes
- 2 4 are "wider economic impacts" not captured by a standard CBA

(after Laird and Venables, 2017)



### "Wider Economic Impacts"

for Transpo	t rt	
TAG UNI	T A2.1	
Wider Econe	omic Impacts Appraisal	
September 2016		
Department for Transpo	ort	
Transport Analysis Gui	idance (TAG)	
https://www.gov.uk/tran	nsport-analysis-guidance-webtag	
	nce for the APPRAISAL PRACTITIONER	
This TAG Unit is guidar		
This TAG Unit is guidar This TAG Unit is part of	f the family A2 - WIDER ECONOMIC IMPACTS	



- Implies a strong claim about causality
- To be valid, this must be a net *national* impact

#### **Countervailing Mechanisms**

- 1. Deadweight Loss
- 2. Opportunity Costs
- 3. The Aggregation Problem
- 4. Induced Traffic
- 5. Spatial Changes and Urban Sprawl
- Constraints as a Spur to Innovation (the Porter hypothesis)
- 7. Climate Change and Longer-term Uncertainties

#### Implications of the Countervailing Mechanisms:

- A causal effect cannot be demonstrated on theoretical grounds.
- It cannot be inferred from evidence on the positive mechanisms alone.
- The net national impact must be tested empirically.

### **Empirical Evidence**

- Article looks at recent meta-studies and some specific studies of causality
- Most studies use GDP as dependent variable
- More positive than negative elasticities
- Some evidence of publication bias: "effects exhibiting high precision are clustered around zero" (Holmgren and Merkel 2017)
- Differing interpretations of the evidence

#### The Problem of Causality

#### **Transport infrastructure**





#### What causes what?

## **Granger Causality Analysis**

• Findings are mixed: some evidence of association in both directions



## **The Wrong Nul Hypothesis:**

# Expected direction of causality







#### "Reverse causality"

## **Hypotheses Unproven**

- Positive elasticities are to be expected they tell us nothing about causality
- Granger causality studies can't solve the problem because:
  - Transport infrastructure often built in anticipation of growth for other reasons
  - Complex relationship between public spending, borrowing and physical investment

### "Wider Economic Impacts"



- Strong claim about causal impacts and their potential quantification difficult to reconcile with the evidence
- Draft guidance errs in its belief that promoters can demonstrate national causality through measuring positive mechanisms e.g. local productivity increases

#### A Causal or a Facilitative Relationship?







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